

# **Planning & Zoning Department**

Town Hall, 110 Myrtle Avenue, Room 203 Westport, CT 06880 www.Westportct.gov | pandz@westportct.gov Telephone (203) 341-1030

Public Meeting: May 6, 2024

Decision: May 6, 2024

May 7, 2024

Honorable Jennifer Tooker, First Selectwoman 110 Myrtle Avenue Westport, CT 06880

RE: 260 Compo Rd. South (Longshore Club Park), PZ-24-00199, Request for a Report pursuant to CGS §8-24 Municipal Improvement, regarding Substantial Improvements to the Inn at Longshore including interior and exterior renovations

Dear First Selectwoman Tooker:

This is to certify that at a meeting of the Planning and Zoning Commission held on May 6, 2024, it was moved by Ms. Wistreich and seconded by Mr. Bolton to adopt the following resolution:

#### RESOLUTION #PZ-24-00199

WHEREAS THE PLANNING AND ZONING COMMISSION met on May 6, 2024, and offer the following findings and recommendations:

### Background

- 1. 260 Compo Road South, Longshore Club Park, is a 168<sup>+/-</sup>-acre Town-owned property. It is located in the Residence AAA and AA zoning districts, in the Coastal Area Management Boundary, adjacent to the Saugatuck River, in the Waterway Protection Line Ordinance jurisdiction, (portions) are in the 100-year flood zone (AE 14 and VE 15) and other portions are not (Zone X) including the Inn at Longshore.
- 2. 260 Compo Road South is home to the Inn at Longshore facility that includes La Plage Restaurant offering both indoor dining and outdoor dining.
- 3. The Inn at Longshore is also a venue for special events such as weddings, holiday parties, birthdays, and business dinners. Accommodations are additionally offered at the Inn consisting of twelve (12) guest rooms.

- 4. The Town of Westport, on Jan. 1, 2007, leased the Inn at Longshore to Longshore Associates of Westport LP, whose principal was Rory Tagert. Two extensions were granted and minor lease amendments were subsequently adopted. Longshore Associates of Westport LP assigned the lease to Longshore Hospitality LLC in 2020.
- 5. A 4<sup>th</sup> amendment to the lease extends the lease term for ten (10) years beginning Jan. 1, 2029, and ending Dec. 31, 2038, and grants the tenant two, ten (10) year options to further extend the lease until Dec. 31, 2058.
- 6. The amended lease additionally requires the tenant complete a multi-million dollar comprehensive renovation detailed in Exhibit A of the lease and referenced as the "Improvement Project."
- 7. The 4<sup>th</sup> amendment to the 2007 lease was reviewed by the Planning and Zoning Commission who issued a Positive §8-24 Report in March 2023.
- 8. The Planning and Zoning Commission's 2023 Positive §8-24 Report for the 4<sup>th</sup> lease amendment included the following recommendation:

"Another §8-24 Request should be submitted to the Planning and Zoning Commission when the renovation plans are available for the planned substantial improvement."

## Proposal

- 9. Longshore Hospitality, LLC, is contractually obligated to complete the "Improvement Project" according to the terms of the 4<sup>th</sup> amendment of the lease and the required renovations are what is being proposed now for the Commission's consideration.
- 10. The proposed interior and exterior renovations to the Town-owned building constitute a substantial improvement as described in §8-24 of the Connecticut General Statutes warranting the P&Z Commission's review.
- 11. LANDTECH, representing Longshore Hospitality Group, LLC, submitted a project narrative which describes the Improvement Project in part as:

"Longshore Hospitality LLC plans for the Inn include extensive renovations and a proposed small addition. The interior renovations include but not limited to a new HVAC system throughout, replacement of the windows and doors, an increased number of guest rooms along with the renovation of the current rooms, updated ballroom and drawing rooms, updated lobby, completely remodeled kitchen that is associated with the Inn and restaurant, various plumbing and electrical upgrades and ADA compliance updates. The architect, Ken Nadler, is proposing to create a new entrance with a porte cochere. The other exterior renovations include a series of patios that will extend across the length of the building and have access to the great lawn and shoreline, new landscaping, upgraded exterior lighting and signage and replacement of siding and roofing. The estimated construction cost for this project is approximately \$5 million. Site improvements will also include a new drive entrance, enhanced parking, and a robust landscaping plan around the site of the Inn. Site drainage will be included to provide water quality. Currently there is no drainage or water quality mitigation in the vicinity of the Inn."

## **Department Comments**

- 12. Referrals were sent to Town Departments for comments.
- 13. The Tax Assessor, in comments dated 4/29/24, described:

"From purely an assessment standpoint, the improvements to the Inn at Longshore will most likely generate additional tax revenue from personal property for new equipment and leasehold improvements. I think the more important issue is that Longshore is a Town amenity that is one of the reasons Westport is so attractive to existing and new residents and businesses and contributes to the vibrancy of this community."

- 14. The Parks and Recreation Director in comments dated 3/29/24 identified Longshore Hospitality LLC should connect with her department before commencement of any work. Construction staging should be coordinated so as not to conflict with the needs of Park users and surrounding residents who are reliant upon the Park's internal access road Julien Brodie Drive.
- 15. The Conservation Director in comments dated 3/29/24 identified the Improvement Project is located within the Waterway Protection Line Ordinance (WPLO) jurisdiction, and the applicant should secure an Administrative WPLO Approval prior to issuance of a Zoning Permit. The Director also offered the following recommendations for the Planning and Zoning Commission's consideration:

- A. The applicant should locate the WPL on the proposed conditions plans;
- B. The applicant should be responsible for the hiring of a 3<sup>rd</sup> part site monitor who would provide weekly or monthly reports during major construction activities noting areas of concern, erosion, or required maintenance of sediment and erosion controls.
- 15. Planning and Zoning Staff in comments dated 4/29/24 described §22a-105 of the Connecticut General Statutes requires the Planning and Zoning Commission determine whether the Municipal Improvement is consistent with the Coastal Area Management (CAM) Act due to the property's location within the Coastal Boundary established by the State of Connecticut.
- 16. The staff comments also described the applicant submitted a Coastal Application, a Site Development Plan, as well as a drainage report.
  - The drainage report describes runoff from the proposed terrace and patio
    additions will be captured by system of downspouts, channel drains, and
    collection piping and directed to a proposed underground detention system.
  - The plan identifies Water Quality Volume (WQV) will be retained in the proposed subsurface drainage from the proposed improvements.
  - Additionally, the applicant agreed to submit a landscape plan showing salttolerant plants will be installed to filter any pollutants from the lawn adjacent to the water's edge in the Inn's proximity, before reaching the coastal resources which will help mitigate any potential impacts to coastal resources.
- 17. The staff comments conclude by recommending the Commission find the project consistent with the CAM Act with the recommendation a landscape plan be submitted when the Site Plan application is filed, to mitigate potential adverse impacts to coastal resources, as agreed to by the applicant.

# **Findings**

- 18. The Planning and Zoning Commission finds the Inn at Longshore has long served residents and visitors.
- 19. The Commission also finds the 2017 Plan of Conservation and Development (POCD) recognizes the value of the Inn at Longshore and recommends maintaining existing facilities and making efficient use of existing sites. The application is consistent with the POCD goals.
- 20. Completion of the Improvement Project has many benefits including but not limited to:
  - a. Enhancing the value of a Town asset that the Town will continue to own.
  - b. Bringing the Inn into ADA compliance; and
  - c. Bringing the Inn into compliance with the CT Fire Safety and Prevention Code.
- 21. Additionally, the Commission finds the Improvement Project is consistent with the goals and policies of the CAM act with the drainage improvements proposed, and landscaping mitigation planned.
- 22. As described by the applicant at the 5/6/24 Public Meeting, the plans are likely to be revised prior to submission to the Planning and Zoning Commission of the requisite Site Plan application to address comments expressed at the 4/23/24 meeting of the Architectural Review Board.

# Meeting Process

- 23. Neighboring property owners within 250-feet of the subject site, were notified of the application, with a notice letter sent in envelopes marked "Urgent Notice Letter," with receipt evidenced by a Certificate of Mailing.
- 24. Consistent with State law, a remote public meeting of the Planning and Zoning Commission was held. The meeting was live streamed on the Town's website.

NOW THERFORE BE IT RESOLVED that a POSITIVE REPORT is issued for 260 Compo Road South: Appl. #PZ-24-00199, requesting a report from the Planning and Zoning Commission, submitted pursuant to CGS §8-24, Municipal Improvement, as well as a finding of consistency with the Coastal Area Management policies of the State of Connecticut, as submitted by Peter Romano of LANDTECH for Longshore Hospitality, LLC, on behalf of the First Selectwoman, for Substantial Improvement to a Town-owned building, Inn at Longshore, including interior and exterior renovations. The property is in the Residence AA/AAA districts, PID #C04001000.

#### Recommendations

- 1. A site plan should be submitted to confirm compliance with all applicable zoning regulations prior to seeking a Zoning Permit, as agreed to by the applicant.
- 2. Prior to submission of the Site Plan application the Commission recommends the architectural plans be modified to:
  - A. Provide for a design that brings the outside in; and
  - B. Adds more glass and allow for more natural light.
- 3. The Commission recommends, and the applicant agreed, as part of the Site Plan submission, to:
  - A. Provide information to the Planning and Zoning Department that may be shared with members of the public identifying whom to contact and their mobile number to address noise complaints resulting from an event at the facility.
  - B. Provide a Site Plan overlay to better illustrate the changes between existing and proposed conditions.
  - C. Confirm the proposed conditions encompass all required improvements listed as part of the "Improvement Project" in the current lease.

- D. Consider instituting a noise curfew and/or adding soundproofing when renovating the Inn to mitigate noise impacts to residents who live within, adjacent to. and across from Longshore Club Park.
- E. Submit a landscape demonstrating how water quality of stormwater runoff will be enhanced to mitigate potential adverse impacts to coastal resources, as agreed to by the applicant.
- F. Submit Administrative Approval from the Conservation Department for work within the Waterway Protection Line Ordinance (WPLO) jurisdiction should be submitted prior to submitting a Site Plan application and the boundaries of the WPLO should be added to the Site Development Plan.
- G. Submit a construction sequencing plan showing how construction staging will occur so as not to conflict with the Parks and Recreation Department's needs and those of users of Longshore Club Park.
- 4. The Commission recommends after the Site Plan is approved, if approved, the applicant should hire an independent site monitor to provide reports noting any areas of concern during major construction activities as recommended by the Conservation Director.
- 5. The Commission further recommends the Town should assign responsibility to an appropriate staff member, such as the DPW Maintenance Supervisor, to confirm the applicant's compliance with the lease terms when work is completed if approved.

#### VOTE:

AYES	-7-	{Cohn, Cammeyer, Zucaro, Calise, Bolton, Wistreich, Injeski}
NAYS	-0-	
ABSTENTIONS	-0-	

Neil Cohn / my

Very truly yours,

Neil Cohn,

Vice Chairman, Planning & Zoning Commission

cc: Jim Randel, Esq., Randel Law Office, LLC

Douglas LoMonte, Esq., Berchem Moses P.C.

Ira Bloom, Town Attorney, Berchem Moses P.C.

Terry Dunn, Fire Marshal

Mark Cooper, Aspetuck Health District Director

Rick Guinta, Acting Parks and Recreation Director

Foti Koskinas, Westport Police Chief

Alan D'Amura, Staff Corporal, Westport Police Dept.

Jeff Wieser, RTM Moderator

Matt Mandell, Chairman, RTM P&Z Committee